

Department of State Development, Manufacturing, Infrastructure and Planning

Our reference: 1910-13895 SPL

27 November 2019

Waratah Coal C/- C J Feltham Town Planning GPO Box 1538 BRISBANE QLD 4001 cjfeltham@bigpond.com

Attention: Mr Cameron Feltham

Dear Mr Feltham

Pre-lodgement meeting record

This pre-lodgement record provides a summary of the matters discussed at the pre-lodgement meeting in addition to providing further advice prepared subsequent to the meeting. This record provides advice regarding the likely major issues relevant to the development proposal to assist in the timely processing of a development application.

Reference information

Departmental role:	Referral agency
Departmental jurisdiction:	Schedule 10, Part 5, Division 4, Table 2, Item 1 Non-devolved environmentally relevant activities Schedule 10, Part 7, Division 3, Table 1, Item 1 Hazardous chemical facilities
Pre-lodgement meeting date:	18 November 2019

Meeting attendees:

Name	Organisation		
Phil Joyce	Department of State Development, Manufacturing, Infrastructure and Planning (DSDMIP)		
Felicity Tait	DSDMIP		
Andrew Finch	DSDMIP		
Clancy Mackaway	Department of Environment and Science (DES)		
Rachel Copp	DES		
Shoena Messner	Office of Industrial Relations (OIR) - Major Hazards		
Chris Clague	Department of Agriculture and Fisheries (DAF)		

DA Advisory Team (DAAT) 1 William Street BRISBANE QLD 4000 PO Box 15009, CITY EAST QLD 4002

Anton DeKlerk	Department of Transport and Main Roads (DTMR)		
Jason Giddy	DTMR		
Megan Rosenberg	Department of Natural Resources, Mines and Energy (DNRME)		
Erin Lee	DNRME		
Myria Makras	DNRME		
Lisa O'Brien	DNRME		
Cameron Feltham	C J Feltham Town Planning		
Andrew Murdoch	Arche Energy		
Natasha MacIntosh	Orange Environmental		
Nui Harris	Waratah Coal		
Doug McCabe	Waratah Coal		

Location details

Development type:	Material change of use
Details of proposal	
Relevant site history:	The site is rural and has been used for cattle grazing and has improvements generally associated with rural pursuits (fencing, yards, dwellings and workshops)
Existing use:	Rural property known as "Monklands"
Local government area:	Barcaldine Regional Council
Real property description:	Lot 2 on SP136836
Street address:	Monkland Road, Hobartville

Public Utility (1400MW Ultra Supercritical Coal Fired Power Station)

Development type:

Development description:

Supporting information

Drawing/report title	Prepared by	Date	Reference no.	Version/i ssue
Town planning report	C.J. Feltham Pty Ltd	October 2019	191030	FINAL A
Concept design	Phronis Consulting	October 2019	144-2 GA-DWG-0001 to 144-2 CI-DWG-0005	A/B
Transport impact assessment	GTA Consultants (QLD) Pty Ltd	16/10/19	Q163320	В
MNES fauna - emissions and noise assessments	Orange Environmental	September 2019	-	-
Air quality and greenhouse gas assessment	Katestone Environmental Pty Ltd	13 August 2019	D18047-4	0.0 (Draft)
Assessment and control of environmental noise emission	Acoustics RB Pty Ltd	1 September 2019	19-1042.R02	Draft

Galilee Power Project – Pre-	C.J. Feltham	November	-	-
lodgement discussion	Pty Ltd	2019		
(PowerPoint presentation)				

Meeting minutes

Project overview

- 1. Cameron Feltham, Andrew Murdoch and Natasha MacIntosh provided an overview of the project and summary of the approvals pathway and assessment undertaken in preparation for the lodgement of a development application.
- The 1,400 Megawatt (MW) ultra-supercritical (HELE High Efficiency Low Emissions) power station is proposed 30km north-west of Alpha on Lot 2 on SP136836 (adjacent to the Galilee Coal Project (GCP) and near Adani's Charmichael Coal project).
- 3. Stage 1 is for a 700MW facility constructed by 2023/2024, to provide power for Galilee Basin and Bowen Basin growth.
- 4. Stage 2 proposes an additional 700MW by around 2029, to replace aging power sources, taking on the demand from the closure of other power stations in Queensland.
- 5. Barcaldine Shire Council is identified as the assessment manager for the development application under the *Planning Act 2016*. The State Assessment and Referral Agency (SARA) would be a referral agency for environmentally relevant activities and hazardous chemical facilities.
- 6. A separate application processes is proposed for the associated transmission line and it is yet to be decided if this will go through Powerlink.
- 7. The applicant's intention is to formally lodge the development application to Barcaldine Shire Council as the assessment manager by the end of November 2019.

Environmentally Relevant Activities

- 8. DES confirmed that the proposed development will require referral to the State Assessment and Referral Agency (SARA) for a number of environmentally relevant activities (ERA).
- 9. A development application for a concurrence ERA is also an application for an environmental authority and the assessment will be integrated during lodgement and assessment stages.
- 10. DES's technical services team was midway through a preliminary review of the material provided at the time of this pre-lodgement meeting
- 11. DES committed to providing clarification on the applicable ERA's subsequent and further detailed written advice/comments subsequent to the meeting. This has been incorporated into this response.

Hazardous chemical facilities

- 12. OIR stated that the proposed development is likely to be defined as a 'hazardous chemical facility', meaning a facility at which a prescribed hazardous chemical is present or likely to be present in a quantity that exceeds 10% of the chemical's threshold quantity under the Work Health and Safety Regulation, Schedule 15.
- 13. A development permit for a hazardous chemical facility will be required. The applicant will need to demonstrate compliance with State Code 21: Hazardous chemical facilities of the State Development Assessment Provisions (SDAP). A 'preliminary hazard report' will need to be prepared to demonstrate compliance with this state code.

14. OIR recommended that the applicant seek detailed advice prior to engagement of principal contractor/s.

Waterway Barrier works

- 15. DAF confirmed the development is located on waterways mapped moderate risk (amber) and low risk (green) according to the spatial data layer, Queensland waterways for waterway barrier works.
- 16. The proposed heavy vehicle road marked on Galilee Power Station, Concept Design Site, Layout Plan crosses the waterway mapped as moderate risk (amber).
- 17. The proposed site access road entering the site from the south via gate house and security is likely to cross a waterway outside of the 'MCU area' that is mapped low risk (green).
- 18. Dependant on the design of the crossings of these waterways they may either represent works that are:
 - a. not waterway barrier works
 - b. compliant with the '<u>Accepted Development Requirements</u>' (ADR) for Operational Works that is constructing or raising waterway barrier works
 - c. assessable development (requiring a development permit).
- 19. DAF confirmed the ADR allows for the construction of a culvert crossing in a moderate risk (amber) waterway.
- 20. The proposed spillway associated with the sediment dam is unlikely to represent a waterway barrier works. Further the spillway structure should be designed to not allow fish access into the sediment dam area as this is likely to cause entrapment.

State transport infrastructure

- 21. DSDMIP confirmed that Schedule 10, Part 9, Division 4, Table 1 Item 1 of the Planning Regulation 2017, in relation to State transport Infrastructure, would not apply if the development application is defined as a 'public utility' only under the local government's planning scheme.
- 22. DTMR stated that the proposed CHR(S) urban treatment is insufficient as it appears to be based on a deceleration length for a 80km/hr design speed limit and vehicle storage to accommodate a B-Double. In this instance, the design speed should be 110km/hr and storage should at minimum accommodate a Type 1 Road Train as per the proposed de-sulphuring solution.
- 23. The average amount of queued vehicles should be determined from a SIDRA analysis.
- 24. Although DTMR have no issues with the proposed installation of boom gates, the report has not accounted for and demonstrated that vehicles can be safely stored between the rail crossing and state-controlled road.

Clearing native vegetation

- 25. DNRME advised that if the proposed development is located within a Category X area and setback (for firebreaks and safety buffers distances) from the nearest Category A and Category B areas, referral to SARA for clearing native vegetation would not be required.
- 26. The firebreak/safety buffer distance is calculated as a width of 20 metres or 1.5 times the height of the tallest adjacent tree to the infrastructure, whichever is the greater.
- 27. It is recommended that measures are put in place to ensure that nearby Category A and Category B areas are not unintentionally disturbed during construction.

Water management and use

- 28. DNRME regulates the sustainable management and efficient use of water and other resources under the *Water Act 2000.*
- 29. Whilst there is a single water feature that is yet to be determined, the proposed footprint of the power station is not likely to interfere with any watercourses as defined under the *Water Act 2000*.
- 30. The supply of water for the project will require the appropriate approvals under the Water Act 2000.
- 31. While water that has been dewatered can be used for any purpose, DNRME noted that dewatering activities associated with the Galilee Coal Project will require authorisation in the form of an associated water licence.

Electricity planning and licensing

- 32. DNRME advised that a generation authority will be required to authorise the connection of the proposed generating plant to the transmission grid or a supply network under the *Electricity Act 1994*. DNRME encouraged the applicant to make contact with Energy Regulation team early in the process to discuss your requirements.
- 33. Any transmission lines or supply networks will also require an authorisation under the *Electricity Act 1994*. Depending on the nature of the infrastructure, a transmission authority or a distribution authority may be required. A transmission authority allows for the operation of a transmission grid and may also authorise the connection of the transmission grid to another transmission grid.
- 34. A distribution authority allows for the supply of electricity using a supply network within the distribution area stated in the authority.
- 35. If the applicant intends to own and operate the transmission and sub-transmission lines then the applicant is required to hold the relevant authority. If the transmission lines or supply network is to be owned and operated by a third party, the third party will be responsible for ensuring they hold the appropriate authorisation to operate the transmission lines.

It is considered that the above summary is an accurate record of the matters discussed at the prelodgement meeting.

The following information is provided as further advice prepared subsequent to the meeting:

Environmentally Relevant Activities

- DES has identified a number of concerns, particularly in regard to information contained in the air assessment, management of ash waste products and a lack of detailed information pertaining to potential impacts to groundwater. The following advice is based on a preliminary review of the information provided and does not include advice on the of the fauna assessment or an in-depth review of the acoustic noise assessment.
- 2. ERAs likely to be applicable to the proposed development (preliminary advice only and may change on further review/assessment of the application):
 - a. ERA 8 Chemical storage currently not applicable, however could change on further review of the application material
 - b. ERA 14 Electricity generation applicable
 - c. ERA 15: Fuel burning not applicable, if being undertaken in another section
 - d. ERA 16: Extractive and screening activities applicable
 - e. ERA 31: Mineral processing not applicable, coal processed on the Galilee coal mine
 - f. ERA 33: Crushing, milling, grinding or screening not applicable if covered by ERA 16
 - g. ERA 50: Mineral and bulk material handling applicable due to stockpiling of coal
 - h. ERA 57: Regulated waste transport unlikely to be applicable as this is proposed on premises
 - i. ERA 60: Waste disposal applicable
 - j. ERA 63: Sewage treatment applicable
 - k. ERA 64: Water treatment not applicable
- 3. Other activities conducted onsite:
 - a. The applicant should confirm all other activities that will be conducted as either part of, or ancillary to, the activity that will require the operator to hold an environmental authority to conduct an environmentally relevant activity.
- 4. Fugitive emissions to air:
 - a. The submitted information suggests there are numerous locations where fugitive emissions to air may occur. These include coal transfer locations, conveyor belts, stockpiles and coal mills. There is the potential that the cumulative emissions from these fugitive sources may significantly impact on air quality.
 - b. The information provided suggests that *"subject to detailed design, measures will be undertaken to address these sources."* Detail what these measures will entail and what other practices or process will be employed to minimise releases to air from these sources.
 - c. Provide details of other potential fugitive emissions that may be associated or expected to be associated with any of the other environmentally relevant activities conducted onsite.
- 5. Point Source Emissions to Air:
 - a. Further clarification is required on the modelling undertaken by Katestone Pty Ltd regarding the predicted impacts on air quality in the receiving environment:
 - i. Emission rates and stack characteristics were determined from manufacturer's specifications supplied by the client. Provide additional details on the nature of this information. Include details of any defined Australian or International standard used to obtain this information.
 - ii. Section 6.3 states that 'scrubber technology' will be installed to minimise emissions of SO₂. Provide further detail as to what this scrubber technology will entail. The information provided in the application should confirm what will be used.

- iii. Elsewhere in the report reference is made to the addition of lime to produce saleable products such as gypsum. Provide details on whether there is sufficient lime available to meet this demand. Include alternate disposal options available if a commercial customer for this material cannot be found.
- iv. Further information is required regarding Table 10 Stack Characteristics and emissions data for the 1,400MW (2x 700MW) power station.
 - The row 'power generated' indicates that an overload of 756MW or 100% load of 702MW have been modelled. Confirm that this is representative of both of the proposed power stations (i.e. 702MW x 2 stations = 1404MW) given that the 'table notes' section identifies that the two power station stacks were modelled as a single stack with an effective diameter.
 - a. Clarify the purpose of conducting the model in this way. DES has concerns that there may be the potential that this may impact on the accuracy of the model.
 - b. Confirm if the diameter of each stack is 4.95m or 9.9m.
 - 2. Provide further information as to why the predicted stack emission rate for the overload load is less than that at 100% load.
 - Confirm that the exit temperature will remain constant at 120°C regardless of the load.
 - Confirm that the stack exhaust moisture content and oxygen content, NOx concentration and PM10 Concentration will remain constant regardless of the load.
 - 5. Provide further information that explains the predicted correlation between PM10 and PM2.5 at each of the modelled load.
- v. Clarify what modelled load scenarios best represents the base load rate at which the power station is expected to operate.
- vi. Confirm which modelled scenario best represents those times when generation is increased to meet spikes in demand.
- vii. Detail what contribution other activities proposed to be undertaken as part of this activity have on the receiving air environment (i.e. releases of dust from concrete plant, odour from sewage treatment plant etc).
- viii. Outline any additional point source emission contributions from the other activities proposed as part of the activity, which have been accounted for.
- ix. Confirm whether fugitive emissions from the power station and other activities associated with the site have been accounted for in the model.
- 6. Stormwater Management:
 - a. Provide detail that addresses how stormwater will be managed throughout the site, especially any areas where stormwaters or surface flows of stormwater may come into contact with contaminants (i.e. stockpiled material).
 - b. If no contaminants are proposed to be released to waters, provide further detail regarding how this will be achieved.
 - c. Detail what other potential sources of contaminants are associated with other proposed activities conducted either as part of, or ancillary to, the proposed power station.
 - d. If releases to any waters are proposed, detail what release limits will be employed to ensure that environmental values in any receiving waters are protected or enhanced.
- 7. Surface waters:
 - a. The area in which the proposed activity is located contains an unmapped tributary of Lagoon Creek. Additional information is required to confirm whether this unmapped tributary meets the definition of a defined waterway.

- b. Provide details regarding the nature of this waterway, including quality of waters and any seasonal variations in water quality and flow rate. Outline the environmental values of the waterway and how these values will be protected or enhanced.
- c. Mapping suggests the proposed site may be at risk of flooding. Additional detail is required on the frequency and duration of flood events that may impact the site and the risk these pose to the site. Additional detail is required on the measures proposed to be implemented to ensure that flood waters do not come into contact with sources of contaminants.
- 8. Groundwaters:
 - a. On review of the pre-lodgement material it does not appear that potential impacts to groundwater from the activities have been considered. Additional detail is required on the groundwater values in the area, potential risks to these from the proposed activity and the proposed measures to be implemented to mitigate/manage these potential impacts. The applicant should provide details of any investigations that have been undertaken regarding the proposed location of the activity and the potential to intercept any groundwater and discuss the findings of these investigations.
 - b. It is proposed to use waters extracted by the neighbouring coal mine. Provide details of the likely impact this extraction of groundwaters will have on standing water levels and bore pressures in any adjoining properties.
 - c. The area in which the activity is proposed is identified as having the potential to contain groundwater dependant ecosystems. Additional detail is required on the investigations that have been conducted to confirm the presence or absence of any groundwater dependant ecosystems. Details of the groundwater dependent ecosystems, potential risks to these environmental values and mitigation/management strategies to be implemented to protect these environmental values should be included in the application material.
- 9. Ash dam:
 - a. There is a significant area of disturbance proposed for the ash dam. Provide details of other means of disposing of boiler ash considered and why were these methods were determined to be not appropriate or suitable for the activity. For example, has disposal of the boiler ash to mine workings or mine voids been considered and if so, why were these methods of disposal considered not appropriate or suitable?
 - b. Provide details of any investigations conducted regarding the potential impact of the ash dam on groundwaters. Include details of the release of contaminants to groundwaters, the impact of the activity on standing water levels in groundwaters and the potential impact of the activity on bore pressure of groundwaters.
 - c. Liners are proposed as a means of containing the ash disposed of to the ash dams. Provided details on:
 - i. the proposed construction and composition of these liners
 - ii. measures to be put in place to ensure the integrity of the liners for the life of the ash dam and beyond.
 - d. The information provided to date indicates that the activity intends to rely on settling via sedimentation ponds to remove contaminants. Provide information on how other dissolved and other physio-chemical contaminants (i.e. dissolved metals, pH, conductivity, dissolved oxygen) of any waters will be removed or treated to levels that will not cause environmental harm to any receiving waters.
 - e. Outline what measures are proposed to protect the ash dam from extreme weather events, such as 1%AEP flood events.

- 10. Acoustic:
 - a. Detail potential impacts from the noise generated by the activity on potentially sensitive receptors such as any worker accommodation for the proposed adjoining coal mine or any worker accommodation onsite.

Hazardous chemical facilities

11. The table of environmentally relevant activities on page 67 / Section 4.4 of the Town Planning Report includes the following chemicals listed in Schedule 15 of the Work Health and Safety Regulation, 2011:

Chemical	Quantity, Tonnes	Schedule 15 Threshold Quantity, Tonnes	Quantity Ratio
Ammonia	20	200	0.1
Hydrazine	20	200	0.1
		Aggregate Quantity Ratio (AQR)	0.2

- 12. The AQR is between 0.1 (10%) and 1 (100%) of major hazard facility (MHF) threshold and therefore the facility will be defined as a hazardous chemical facility (HCF).
- No other chemicals listed in the table of ERAs are relevant to MHF / HCF requirements. However the other chemical listed are hazardous chemicals under Chapter 7 of the Work Health and Safety Regulation, 2011.
- 14. The <u>'Planning guideline State code 21: Hazardous chemical facilities</u>' provides assistance in preparing supporting documentation to demonstrate compliance with the code, including the preparation of a preliminary hazard report.
- 15. The operator of the facility must notify as a Manifest Quantity Workplace as per Section 348 of the Work Health and Safety Regulation 2011. The operator of the facility must also notify the quantities of Schedule 15 chemicals under Section 537 of the Work Health and Safety Regulation 2011.
- 16. Further information about hazardous chemical notifications can be found at: <u>https://www.worksafe.qld.gov.au/injury-prevention-safety/hazardous-chemicals/notifications-for-hazardous-chemicals.</u>
- 17. <u>Managing respirable dust hazards in coal-fired power stations Code of Practice 2018</u> provides guidance on the standards of health, safety and welfare required under work health and safety laws to identify and manage respirable dust hazards at coal-fired power stations

Waterway Barrier works

- 18. The applicant should refer to the following factsheets for more information on waterway barrier works:
 - a. What is a waterway?
 - b. <u>What is a waterway barrier work?</u>
 - c. What is not a waterway barrier work?
- 19. The placement of temporary waterway barriers to facilitate construction of the road crossings may be conducted under DAF's <u>Accepted development requirements for operational work that is constructing</u> <u>or raising waterway barrier works</u>.
- 20. If any proposed temporary waterway barrier works cannot meet the accepted development requirements, this aspect of the works will need to be covered under the development approval.

- 21. Time limitations apply to all temporary waterway barriers in place under the ADR. If there is any possibility (e.g. due to weather) the barriers need to be in place for longer than the prescribed period under the ADR, the applicant is advised to include proposed temporary waterway barrier works in a development application.
- 22. If required, any application for a development permit for operational works involving constructing or raising waterway barrier works, will need to demonstrate compliance with State Code 18 of the SDAP.

State transport infrastructure

- 23. Tables 1.2, 2.1 and 5.7 within the Traffic Impact Assessment report appears to have an error in the 'Alpha' column as it states that there will be 48 rigids, 2 semis, 2 B-Doubles, 2 over sized vehicles, for a total of 44. It is believed that this should be read as a total of 54. This error may have been carried through into the road link and pavement impact assessments, and if so, should be corrected.
- 24. The submitted pavement impact assessment does not account for road trains even though these are listed as vehicles used for options 1 and 2 for the de-sulphuring process. Please amend accordingly.
- 25. The Safety Impact Assessment should discuss the safety implication of operation of the Salt Bush Road intersection, particularly during construction where the peak hour access movement is far higher than the peak hour background traffic. DTMR does not agree with the post mitigation risk assessment for hazardous goods and would expect the consequence to be at least hospitalisation, and risk rating M.
- 26. Due to the high volumes of turning traffic compared to background traffic, a traffic operation assessment of the intersection including SIDRA modelling to determine delays and queue lengths should be submitted. This may lead to a higher standard treatment than the proposed CHR(S).
- 27. An Australian Level Crossing Assessment Model (ALCAM) assessment should be undertaken for the affected railway crossing.

Clearing native vegetation - fencing

- 28. Clearing of Category B Least Concern vegetation for a property boundary fence line for a distance of 10m inside the property is exempt and does not require notification to the DNRME. Within Category X proponents can clear more than 10m.
- 29. Least Concern fence lines require no notification to the DNRME.
- 30. Fence lines that occur in Of Concern and Endangered vegetation require a notification to the DNRME.

Water management and use

- 31. An associated water licence authorises the taking of or interference with underground water in the area of a mining tenure, if the taking or interference happens during the course of, or results from, the carrying out of an authorised activity for the tenure. Should an associated water licence be issued for the dewatering activities associated with the Galilee Coal Project, the currency of the associated water licence will only be for the currency of the authorised activity; i.e. the taking of underground water cannot continue for the power station once dewatering (to allow the safe operating environment to mine the resource) ceases.
- 32. The proponent has not identified the total volume of water required for the mining operation that will be supplied by dewatering of the mine site. Clarification on the full volume of water required for the power station could be sourced from dewatering activities is sought. Alternative water supply options

may need to be explored if the power station water supply requirements exceed that which may be taken through dewatering and provided an associated water licence is issued.

33. The proposal is located within multiple Water Plan areas and Underground Water Areas. Please note that each Plan or Underground Water Area has specific rules relating to the specific type of water they regulate (ie. watercourse, overland flow or underground water). Therefore, should alternative water supply options be required, or the power station proposal change with regards to the taking or interfering with water or the placement or excavation of fill in a watercourse, the proponent is encouraged to contact the Water Management and Use team on 1800 822 100 or via email to <u>centralwaterservice@dnrme.qld.gov.au</u> to discuss any requirements under the *Water Act 2000*.

Electricity planning and licensing

- 34. DNRME has a generation authority application guideline and checklist to assist with the preparation of an application for a generation authority. This information is available on the following website links.
 - a. Licencing framework webpage <u>https://www.business.qld.gov.au/industries/mining-energy-</u> water/energy/electricity/regulation-licensing/licensing-framework
 - b. Generation Authority guidelines - <u>https://www.dnrme.qld.gov.au/___data/assets/pdf_file/0017/306404/application-guide-</u> <u>generation-authority.pdf</u>
 - c. Generation Authority checklist opens when the link is selected.
- 35. There are no specific guidelines or checklists relating to applying for a transmission authority or distribution authority and you are encouraged to contact Energy Regulation directly at <u>energyregulation@dnrme.qld.gov.au</u> to discuss your requirements prior to preparing an application.

For further information please contact Andrew Finch, Principal Planner, on 3452 7680 or via email DAAT@dsdmip.qld.gov.au who will be pleased to assist.

Yours sincerely

Felicity Zait

Felicity Tait Manager